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2 JUL 1975

**MEMORANDUM FOR:** Director of Central Intelligence  
**VIA:** Deputy Director for Administration  
**SUBJECT:** CIA Surveillance Activities Within  
the United States

1. Action Requested: It is requested that you approve the recommendation contained in paragraph four.

2. Definitions

a. Physical surveillance is the systematic visual observation by any means of a specific individual or individuals without their knowledge which does not amount to a trespass. Physical surveillance is legally permissible.

b. Monitoring is the recording of conversations in which one of the parties is aware that it is being done. Such monitoring by electronic or other means is legally permissible.

c. Electronic surveillance is the planting of listening devices, or other electronic means of overhearing a conversation, without the consent of any of the parties thereto. Within the United States electronic surveillance is regulated by 18 U.S.C. 2511 and by a delegation of Presidential authority to the Attorney General. The Presidential delegation restricts use of such surveillance to the FBI who may at the request of the Director of Central Intelligence solicit the approval of the Attorney General for such surveillance on behalf of this Agency. Electronic surveillance performed in accordance with these procedures is permissible for purposes falling within the Agency's legislative charter.

3. Staff Position

a. While there are legal limitations on surveillance techniques that can be employed within the United States, surveillance has a proper role in a legitimate investigation. Occasions will arise when a given case will

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present the need to conduct surveillance of individuals suspected of personal or security irregularities or about whom there is counterintelligence concern. The Director of Central Intelligence, as Director of this Agency under his general responsibility for the Agency's proper administration or under his specific responsibility for protection of intelligence sources and methods, will have to make the decision of whether to authorize surveillance.

b. The following are areas within which physical surveillance or monitoring is legitimate and within the Agency's legislative authorization:

(1) Within the boundaries of Agency installations or property, any individual suspected of unlawful or improper security-related activities.

(2) Agency employees or individuals with whom the Agency has an official association and a legitimate security interest who are suspected of conduct or activity deemed to constitute a threat of exposure or compromise of intelligence sources and methods.

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(3) Observation of clandestine meetings with individuals of operational interest (counter-surveillance).

(4) Evaluate and test security systems at Agency installations.

(7) For the protection of an employee where there is concern only for the employee's safety or well-being and not for security-related considerations.

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c. Where consideration of cases leads to the conclusion of a need for surveillance, justification should be obtained and specific proposals should be advanced concerning the techniques to be employed. In these cases an analysis and justification should be submitted to the Director of Central Intelligence for his action as Director of this Agency or under his statutory responsibility to protect intelligence sources and methods.

d. There inevitably will be instances in which operational requirements do not afford time in which to conduct the sort of prior formal analysis and review envisioned above. Prudent administration requires that provision be made for such operational situations and in such cases reporting and review at the approving level may be accomplished after the fact. In such cases, advance oral approval of the Director of Central Intelligence will be obtained prior to the onset of the physical surveillance or monitoring.

e. There are limited areas in which physical surveillance or monitoring are routinely used. Within these specifically defined areas, authority to approve should reside at a level below that of the Director of Central Intelligence.

(1) Specifically, the Deputy Director for Administration and the Deputy Director for Operations should be able to approve or to delegate to an Office or Division head the authority to approve counter-surveillance. Limited physical surveillance of anyone discovered as a result of the counter-surveillance may occur only to the extent necessary to identify the individual but in no case for more than 24 hours. The physical surveillance should be reported to the Director of Central Intelligence as soon thereafter as possible.

(2) The Deputy Director for Administration should be able to approve or delegate to an Office head authority to approve physical surveillance or monitoring as necessary to perform the following:

(a) Evaluation and testing of security systems at Agency installations.

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(b) Protective surveillance where there is concern only for the employee's safety or well-being and not for any security-related considerations.

4. Recommendation: It is recommended that you approve the following.

a. The use of surveillance require the prior written approval of the Director of Central Intelligence and such request for approval contain, but not necessarily be limited to, the following:

(1) Type of surveillance requested and proposed duration;

(2) The reasons for the surveillance and, if appropriate, an explanation of why the Agency should conduct the surveillance instead of a law enforcement agency;

(3) A schedule for reporting progress to the Director of Central Intelligence; and

(4) A request for approval.

b. Each proposal as outlined in paragraph 4.a. shall be forwarded through the appropriate Deputy Director and reviewed by the General Counsel for his opinion on the legality of the surveillance prior to submission to the Director of Central Intelligence.

c. In those instances where operational exigency does not permit prior formal analysis and review, the advance oral approval of the Director of Central Intelligence is sufficient to initiate physical surveillance and monitoring. Details of the incident with justification for physical surveillance and monitoring will be submitted promptly for formal review and approval.

d. Authority to approve these limited areas of surveillance defined in paragraph 1.c. be delegated to the Deputy Director for Operations and the Deputy Director for Administration as indicated.

  
Charles W. Kane  
Director of Security

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**SUBJECT: CIA Surveillance Activities Within  
the United States**

**CONCURRENCES:**

**John F. Sisk**  
**Deputy Director for Administration**

**Date**

**William E. Nelson**  
**Deputy Director for Operations**

**Date**

**John Warner**  
**General Counsel**

**Date**

**Donald Chamberlain**  
**Inspector General**

**Date**

**George Cary**  
**Legislative Counsel**

**Date**

**E. G. Knoche**  
**Assistant to the Director**

**Date**

**APPROVED:**

**Date**

**DISAPPROVED:**

**Date**

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**SUBJECT: CIA Surveillance Activities Within  
the United States**

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(25 June 1975)

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11/10A

SUBJECT: (Optional)

CIA Surveillance Activities Within the United States

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DATE

25 June 1975

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COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

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DD/PSI

2.

Deputy Director of Security

3.

4.

D/Security

30 JUN 1975

JUL 1975

5.

6.

DD/OS

JUL 1975

7.

8.

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4. Signature, please.

4-5 Please  
 get the IGA  
 signed off 1st  
 then go the  
 rest of the  
 route.

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